Assessing Urban Aboriginal Housing Needs in Southern Alberta

by Yale D. Belanger

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By Yale D. Belanger
with Suzanne Petryshyn and Tyson Will *

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ABSTRACT

This paper examines the current reality as it relates to Aboriginal people and housing in Lethbridge. This inferential study is designed to provide a basic demographic profile of Aboriginal people in Lethbridge with an emphasis on demonstrating housing needs in this, the first stage in a larger research agenda focused on investigating Aboriginal housing needs in Lethbridge. Specifically, we sought to develop an innovative project articulating how Aboriginal individuals who currently rent or own homes succeeded in doing so while identifying the types of barriers they overcame that continue to hinder other Aboriginal people in their attempts to obtain housing. The data compiled from a questionnaire delivered to a sample of the urban Aboriginal population were utilized to demonstrate the standard of living of Aboriginal people in Lethbridge in relation to their professed needs and contemporary housing conditions. Sixty-one landlords were also contacted in an effort to establish the reasons for renting or not renting to Aboriginal people and their related concerns.
Currently, more Aboriginal people live in cities than on reserves in western Canada. This population is also growing rapidly with Aboriginal people representing a significant percentage of the overall population in many prairie cities. Yet, Aboriginal people still tend to experience significant rates of underemployment and low levels of educational attainment, which can lead to a variety of problems, such as a difficulty in obtaining housing. Many studies have emphasized the over-representation of Aboriginal people in the homeless population (e.g., Beavis et al. 1997, Begin et al. 1999), but little work has been conducted to determine how those Aboriginal individuals who currently rent or own homes succeeded in doing so. What barriers did they overcome that can hinder other Aboriginal people from obtaining housing? This lack of reliable data is problematic, hampering well-intentioned policy makers seeking to formulate policies to combat what is becoming an increasingly visible and equally debilitating issue.

Acknowledging these trends, city of Lethbridge officials agreed in February 1997 to develop a plan to assist what was termed at the time “street people”. As part of this agenda, the Mayor’s office determined that it was also time to tackle the disproportionately high level of municipal Aboriginal homelessness and the perceived inability of Aboriginal people to purchase their own homes. A committee was established to identify and clarify the leading issues and to develop and implement a process to inform policy makers of the most effective strategies. In 2000, Social Housing In Action (SHIA) was charged with managing the implementation of a Community Social Housing Plan that will, upon completion in June 2007, provide the foundation needed to respond to the current realities being experienced by this growing demographic group.

In response to SHIA’s call for research into the issue of Aboriginal affordable housing, Alberta Human Resources and Employment (AHRE) in 2006 commissioned a report to provide: (1) a formal appraisal of the current housing needs of Aboriginal people in the city of Lethbridge; and, (2) the statistical data needed to develop a more reliable socio-demographic profile of the ‘average’ Lethbridge Aboriginal resident. With this in mind, a quantitative study, the first of its kind in southern Alberta highlighting these issues, was structured to gauge, above all, the housing needs of Aboriginal people living in Lethbridge, and the factors influencing housing needs and desires for accommodations. For the purposes of this essay, which is, in part, based on the findings of the larger AHRE report, the primary questions investigated are:

Currently, more Aboriginal people live in cities than on reserves in western Canada. This population is also growing rapidly with Aboriginal people representing a significant percentage of the overall population in many prairie cities.

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1. By ‘Aboriginal people’ we mean any one of the three legally-defined culture groups that form what is known as Aboriginal peoples in Canada (Métis, Inuit, and Indian) and who self-identify as such. The term ‘Indian’, as used in legislation or policy, will also appear in discussions concerning such legislation or policy. Names of communities and bands in this study are those that were in use during the various periods under study.
(1) What current housing conditions are confronting Aboriginal people in Lethbridge; and
(2) How do landlords view Aboriginal renters?

Acknowledging that this is the first stage in a larger research agenda focused on investigating Aboriginal housing needs in Lethbridge, it was determined that an initial study was required to establish the baseline data needed to pursue additional scholarship. This inferential study is designed to provide a basic demographic profile of Aboriginal people in Lethbridge with an emphasis on demonstrating housing needs. It also offers a limited, albeit critical, perspective on how this population sees the issues being resolved. It is not possible to discern from secondary source literature the present socio-economic and cultural reality of Aboriginal people in Lethbridge without first producing a rudimentary assessment of the people and place in the moment. Therefore, this study responds to the question, “What is happening right now?” The findings, in part, serve as our literature review and provide the data needed to develop a more rigorous and refined predictive model of inquiry. Overall, this project is required to help us best determine the next step in this longitudinal study.

**METHODOLOGY**

Supervised by a University of Lethbridge professor and guided by a Métis/Cree project manager, a four-member research team with previous experience working with urban Aboriginal people was assembled in May 2006. As a result of the varying educational backgrounds of the team members (university, college, high school, and traditional societies), two four-hour workshops were held, led by a university instructor who introduced team members to qualitative and quantitative research gathering techniques, the protocols associated with engaging urban Aboriginal informants, and interview methods. Following the workshops, the research team in consultation with the supervisor and project manager helped create a questionnaire, the delivery of which, it was determined, would occur individually in a one-on-one setting. The researchers were asked to keep journals reflecting on each interview and for later reference.

Data collection proceeded in two stages. First, a questionnaire was delivered to 316 urban Aboriginal individuals aged 18 to 87. Including affiliated family members, the study participant catchment was 1,068 people, which, based on the recently published city of Lethbridge census data, suggests that this study represents approximately 34% of the Lethbridge Aboriginal population. These data were then compiled and reviewed and the trends and themes were extrapolated with the assistance of a master's student with graduate level qualitative and quantitative research experience. This database was employed to statistically demonstrate the standard of living of Aboriginal people in Lethbridge in relation to their contemporary housing conditions and professed needs. In the second component, researchers contacted 61 Lethbridge landlords in an effort to establish the reasons for renting or not renting to Aboriginal people and their related concerns. Thirty-eight landlords consented to be interviewed. Data generated from the questionnaires form the basis of the following analysis; it also proved to be an effective tool that provided the research team with insight into potential issues requiring additional investigation.
THE SETTING

Located in southern Alberta the Kainai and Piikuni First Nations are situated on the Blood and Piegan Reserves, respectively, and within Lethbridge proper. At 881 square kilometres, the Blood reserve is Canada’s largest reserve with a population of roughly 10,000, while the Piegan Reserve measures 338 square kilometres with nearly 5,000 residents. Member nations of the Blackfoot Confederacy, these groups were originally organized into small bands typically no larger than 30 people (Bear Robe 1996). Prior to their mid-eighteenth century acquisition of the horse, the Kainai traversed their territory on foot. This period of limited mobility known as the ‘dog days’ was followed by the development of more efficient hunting techniques and the expansion of Kainai and Piikuni territorial claims (Ewers 1955, Treaty 7 Elders and Tribal Council et al. 1996; Bastien 2004). Soon the Kainai were positioned as a pre-eminent military power in the north-western region of the plains (Wissler 1910). The modern-day Lethbridge municipality was traditionally central to the Kainai and Piikuni land base and was protected accordingly (see Binnema 2004). The depletion of the buffalo significantly challenged this regional political and military supremacy, leading to treaty negotiations in September 1877. In return for annuities, Crown promises to protect the last remaining buffalo herds, and the creation of sheltered reserves, Treaty 7 signatories ceded 54,000 square kilometres of modern-day southern Alberta to facilitate settler migration.

Despite being a part of its traditional land base, the land that Lethbridge (Sikokotoki) would be built upon was not made part of the Blood Reserve, which abuts the city’s western edge. Instead, Fort MacLeod and later Cardston served as the local Indian Agencies and were the key travel centres. Despite the bureaucratic importance of Cardston, in the 1920s, both Kainai and Piikuni leaders considered MacLeod to be the political heart of their territory (Belanger 2005). Located roughly 75 kilometres from the Blood Reserve and 60 kilometres from the Piegan Reserve, Lethbridge was deemed by these leaders to be too far to travel. As a result, the diminished Aboriginal presence led non-Native settlers to establish a coal mine at Lethbridge in 1872, which was followed in the 1880s by the arrival of Mormon immigrants from Utah. This resulted in both the growth of a regional extraction economy and a strong settler presence (MacGregor 1972).

The completion of the railway from Medicine Hat to Lethbridge’s local coal mines integrated Lethbridge into the Canadian prairie west while also displacing Fort MacLeod as southern Alberta’s economic capital (Friesen 1984, 222, MacGregor 1972, 156-157). Increased immigration to Lethbridge resulted in its quick growth and, as Barsh writes, “city neighbourhoods evolved strong class and ethnic characteristics. The Southside, middle class and Protestant retains its high-status associations today, while the Northside, dominated by Catholics and Orthodox “Galacians”, has always been the wrong side of the tracks” (Barsh 1997, 205).

During this period, Lethbridge gained a reputation as being an inhospitable environment to immigrants, in particular the Chinese, and other people of colour, Indians included (Palmer 1992). As a result of the growth of regional transportation systems in southern Alberta, the city became a key destination for Aboriginal people, and by the early 1970s the first permanent urban populations appeared. Aboriginal visibility in town was initially limited and in many ways remains so today. With the exception of Galt Gardens located in the city’s core, which is identified as a temporary

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respite for the Aboriginal homeless and a permanent refuge for substance abusers, the city's public space offers very little evidence that Aboriginal people make up greater than 4% of the city's population or of their historic contribution to southern Alberta's unique character.

Socio-Demographic Profile

Decisions related to Aboriginal homelessness and affordable housing are made at a pace that is more reflective of government need and often lack a nuanced view of what Aboriginal people want or need. As an example, to expedite research into this issue, the city of Lethbridge created a socio-demographic profile in 2006 that was considered to be representative of municipal Aboriginal living conditions. In the early stages of this project, however, concern was raised by members of the research team about the statistics used to establish this profile. In one instance, three different Aboriginal population listings appeared in three city of Lethbridge publications. The research team agreed that these baseline data were not entirely reflective of the urban Aboriginal experience: the city of Lethbridge profile did not address two significant issues — churn (the movement back and forth from reserve to the city and within the city's confines) and the increase in Aboriginal birth rates. The collected project data often did not match the city's published data, and in trying to address the issue with a focused lens for this project, it soon became apparent that city administrators were utilizing imprecise data. Hence the importance of this project: it provides more precise data concerning urban Aboriginal housing needs to be utilized in the creation and implementation of municipal Aboriginal housing projects and municipal policies. The following section of this paper will present the demographic data collected for this project and is supplemented by statistics from the 2001 Census of Canada in order to develop a more reflective socio-demographic profile, explicating urban Aboriginal living conditions in Lethbridge.

Population Numbers and Age

In 1976, there were 136 Aboriginal people living in Lethbridge; by 1991 that number had grown to 1,490 (Barsh 1997, 205). As of 2001, there were 3,155 Aboriginal people in Lethbridge representing 4.3% of the city’s total population of 72,717. We suggest that the current Aboriginal population has grown to roughly 5,000 based on

2. The current numbers of Métis residing in Lethbridge is unknown, although in 1998 it was estimated that nearly 1,000 Métis lived in the Lethbridge region of which 39% resided in the city itself (Gibbs 1998, 67). In relation to current trends, the Métis population nationally increased 43% from 1996 to 2001, while the Canadian population increased 3.4%, and it is reasonable to propose that like trends are occurring in Lethbridge. This increase is partly attributable to high birth rates, increased life expectancy, and improved enumeration, as well as the growing number of people who are newly self-identifying as Métis (O’Donnell & Tait 2003). Comparably, almost half of all Métis in 2001 were under the age of 25 and children under 14 years of age make up 29% of the overall Métis population (NAHO 2004).
the following factors: (1) data collected for this study; (2) new legislation resulting in Aboriginal enumeration, ethnic mobility and migration; (3) current trends towards high fertility rates; and, (4) recent pronouncements by the Canada Mortgage and Housing Corporation (CMHC) that Aboriginal people will comprise 11.3% of the Lethbridge city population by 2010. Status Indians make up 88% of the municipal Aboriginal population followed by non-status Indians (5.8%) and Métis (5.8%). English is the primary language spoken in 57% of Aboriginal homes, whereas in 27% of homes both English and Blackfoot is spoken. Lethbridge’s Aboriginal population is growing rapidly, and it is considerably younger. The average age for Canadians is 37.7 years, while the average age is 24.7 years for Aboriginal people. It is estimated that 82% of Aboriginal people living in Lethbridge are 39 years of age or younger, of whom 44.5% are younger than 19 years of age. This confirms the perception that there is a youthful municipal Aboriginal population, a trend that will remain prevalent due to an observed tendency amongst Aboriginal people to start families at a younger age (20-24 years) as compared to the national average (25-29 years).

**Education, Employment, and Income**

Currently, at least 1,200 Aboriginal pupils attend K-12 in the Lethbridge School District and the Holy Spirit Roman Catholic Separate Regional Division. In total, 52% of the municipal Aboriginal population is employed compared to 25% who are unemployed; the latter figure is up from 10.8% listed in 2001 (Statistics Canada 2003, 46). The Canadian Community Health Survey in 2001 highlighted that, based on total income and the number of persons per household, 27.3% of Aboriginal people were evaluated as having a low income compared to 10.1% of non-Aboriginal people (in Lemchuk-Favel & Jock 2004, 32). In 2006, according to our collected data, 70.4% of Aboriginal households in Lethbridge made an income of less than $30,999, which is in line with the listed average individual income in 2000 for males ($20,859) and females ($14,734) (Statistics Canada 2003). In 2001, employment made up 79% and government transfer payments made up 17% of total income in an Aboriginal household. By 2006, however, government transfers made up 28% and employment made up 56% of income.

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3. Defining low income is a difficult task due in part to the general lack of agreement as to what constitutes ‘low income’. According to Statistics Canada, $34,000 per year per family of four in a large urban area is the threshold for the low-income rate, “which measures the percentage of persons who live in a family with an income below the low-income cutoff (LICO). The LICO is a statistical measure of the income thresholds below which Canadians likely devote a larger share of income than average to the necessities of food, shelter and clothing” (2006, p. 6). However, Chris Sarlo (2001) argues that this rate is “too high to be believable as a threshold of impoverishment.” It is with these arguments in mind and study data demonstrating that 18% of respondents lived on their own with 65.8% indicating that they lived in a home with a minimum of three individuals that $30,999 was listed as the low-income threshold figure for this study.
Households and Location

Data collected for this study shows that 35% of respondents are living in a married household with children, with 29% of respondents living in single-parent households. The survey also indicated that 6.5% of respondents were living in multi-family households, while 5.2% of respondents identified as living in multi-generational homes with an average of 3.48 persons per household. Only 7% of Aboriginal people in Lethbridge own their own home, while 56% indicated that they could not afford to purchase their own home. Thirty-six per cent of respondents indicated that when they attempted to do so they did not qualify for a mortgage.

Aboriginal homes are dispersed throughout the city. According to our study, 24% of respondents live in south Lethbridge, 35% live in the city's west side and 42% live in north Lethbridge. The 1991 city of Lethbridge census revealed that Aboriginal people were found in all Lethbridge neighbourhoods. At that point, they were six times more concentrated on the west side of the city near the University of Lethbridge campus and three times more concentrated in the city core (Barsh 1997, 206). Barsh (1997) concluded that this "pattern probably [reflect]ed the importance of the university as a magnet for Native immigration, as well as the fact that Native people are rarely homeowners, and therefore likely to be found in older sections of the city that have a high proportion of rental buildings" (206).

Things have changed in recent years. Aboriginal people are now more concentrated in the north side of the city, while there are still Aboriginal people living on the west side near the university. Aboriginal residents make up a larger proportion of the overall population in the north end than in the west or south ends. Trends within the data would appear to indicate an increasingly long-term, more established Aboriginal population within Lethbridge city limits. This pattern is apparently enhanced by steady off-reserve migration and high birth rates amongst previously established, Aboriginal city residents. It is important to note that this growing Aboriginal population is not confined to the inner city like in urban centres such as Winnipeg or Saskatoon (e.g. Silver 2006, 16), even if what is becoming the majority of the city's Aboriginal population is slowly becoming segregated in north-side neighbourhoods colourfully named 'Bannock Row'.

More than half of the people surveyed lived in detached homes, duplexes, or townhouses. Aboriginal renters and home buyers select their housing based on a number of criteria. The survey indicated that people choose their homes in the following order: to live close to schools (39%) (for children and adult students), affordability (32%), and first availability (32%). A secondary factor appeared in this study: people want to live in safe neighbourhoods (56%) that are close to schools (14%). Safe neighbourhoods were cited as especially important in choosing housing, which oftentimes resulted in respondents relocating to neighbourhoods with a significant Aboriginal presence. At the same time, respondents accepted that one must often be content with available housing regardless of the neighbourhood in what has become a hot Lethbridge rental and housing market.

Considering all of these factors, it appears reasonable to conclude that the urban Aboriginal population will continue to seek improved access to affordable and suitable housing both in terms of rental properties and as home buyers. These data also act as a warning for it appears that the Aboriginal community is headed toward demographic polarization in which the young and old will soon be the region's largest age cohorts. As a result, improved housing will be an important facet of the city of Lethbridge's overall efforts to promote improved Aboriginal health and well-being.
In western Canada more than half of all Aboriginal households in the 1990s were living in below-standard housing situations compared to 30% of non-Native households (CMHC 1995, 4). Using CMHC data, the National Aboriginal Health Organization (NAHO) estimates that at least one-third of the Aboriginal population in Canada live in inadequate, unsuitable, or unaffordable housing compared to 18% of the non-Native population (CIHI 2006). Nevertheless, further elaboration on the urban Aboriginal experience is difficult to undertake due to a paucity of literature examining like trends. In general terms, however, urban Aboriginal populations in particular experience lower incomes, higher rates of unemployment and poverty, and higher incidences of single parenthood and domestic violence (Lezubski, Silver & Black 2000, Hanselmann 2001, Mendelson 2004). These conclusions are also reflected in the abovementioned socio-demographic profile, suggesting that urban housing issues are likely a source of Aboriginal concern in Lethbridge. As such, it is imperative to determine how to best ensure that Aboriginal people are able to navigate the urban landscape successfully while at the same time securing both affordable and adequate housing. Complicating issues further is the realization that reserve housing conditions cannot be ignored, for housing related health issues, family tensions, and violence are the primary reasons cited by Aboriginal people migrating to the city (CMHC 1996a; also Barsh 1997).

Improving socio-economic conditions in town and on reserve arguably begins with adequate and affordable housing, and this is accomplished by establishing housing circumstances that meet three conditions:

1. Adequate housing: a dwelling must have full bathroom facilities and, according to its residents, require no major repairs;
2. Suitable housing: a dwelling must have enough bedrooms for the size and make-up of the occupying household, as defined by the National Occupancy Standard;
3. Affordable housing: total shelter and utility costs must consume less than 30% of household income (CMHC 1996b, 1).

An individual or household whose housing does not meet one of these needs and whose income is insufficient to afford rental housing that does meet these standards is considered to be in core housing need. In 1991, the Canadian Mortgage and Housing Corporation (CMHC) reported that more than half of all urban Aboriginal households nationally fell below one or more of the housing standards, whereas the Alberta rate was estimated at 36% (ibid, 2, 3). Once adequate, suitable, and affordable housing is available and a sense of stability and security is in place, finding one’s place in the urban setting will pose fewer complications.

In addition to wanting to purchase new homes or, at the very least, obtain access to housing in Lethbridge, survey respondents identified practical issues that, once dealt with, would result in a higher standard of living. For example, 36% of respondents reported that their rent was too expensive, while 43% felt their utilities were too expensive. An additional 23.3% indicated that they were living in a crowded home environment. Only 7% of Aboriginal people in Lethbridge own their own home, while 56% indicated that they could not afford to purchase their own home. In comparison, 60% of Canadian households own their own home, while the other 40% rent (Hulchanski 2001). The CMHC identified urban Aboriginal individuals as more likely

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to “lack sufficient income to obtain adequate, suitable rental accommodations … without having to pay 30% or more of their gross household income” (1995, 2). In Lethbridge, 36% of survey respondents indicated that they could not qualify for a mortgage, 92.7% indicated that improved housing would result in an improved family/home environment, while a further 73.5% signified that they were not happy with their current housing situation.

These figures are a cause for concern. As suggested above, three primary conditions must be met if a household is to avoid being classified as in core housing need. The housing must be adequate, suitable, and affordable. These three categories are examined in detail below.

Adequate Housing

In terms of core housing needs, the data collected through our survey indicated that:

- 5.5% had no power supply;
- 6% had no kitchen facilities;
- 6% had no refrigerator;
- 7% had no sewage connection;
- 10% had no bathroom facilities;
- 12% had no adequate hot water system;
- 19% had no functional washing machine; and,
- 23% had no adequate dry food storage.

The chart below expands upon these data, categorizing them into the city’s three sectors:

<table>
<thead>
<tr>
<th>Condition</th>
<th>North Lethbridge</th>
<th>South Lethbridge</th>
<th>West Lethbridge</th>
</tr>
</thead>
<tbody>
<tr>
<td>No power supply</td>
<td>6%</td>
<td>3.2%</td>
<td>2.2%</td>
</tr>
<tr>
<td>No kitchen facilities</td>
<td>8%</td>
<td>3.2%</td>
<td>2.2%</td>
</tr>
<tr>
<td>No refrigerator</td>
<td>9%</td>
<td>3.2%</td>
<td>2.2%</td>
</tr>
<tr>
<td>No sewage connection</td>
<td>8%</td>
<td>3.2%</td>
<td>4.5%</td>
</tr>
<tr>
<td>No bathroom facilities</td>
<td>12%</td>
<td>10%</td>
<td>4.5%</td>
</tr>
<tr>
<td>No hot water system</td>
<td>8%</td>
<td>10%</td>
<td>18.2%</td>
</tr>
<tr>
<td>No washing machine</td>
<td>20%</td>
<td>19.4%</td>
<td>18.2%</td>
</tr>
<tr>
<td>No dry food storage</td>
<td>26%</td>
<td>20%</td>
<td>18.2%</td>
</tr>
</tbody>
</table>

Seventy per cent of the survey respondents stated that their house needed minor repairs (54.3%) or major repairs (15.7%). Potentially, over one-third of Aboriginal households in Lethbridge are in core housing need based on the current poor housing conditions:
lack of bathrooms, lack of power supply and adequate sewage connections, and the
cited need for major repairs. Based on our survey results, it is evident that Aboriginal
living conditions in Lethbridge are most lacking on the north side followed by the west
side and south side, respectively.

Suitable housing

Generally, most Aboriginal households can claim to be living in suitable housing. The
number of bedrooms corresponds to the number of people currently living in the
household, suggesting that each individual has his/her own space in the home.
However, 23.3% of respondents indicated that they were living in a crowded home
environment. Roughly 85% of all households surveyed indicated that their home had
more than four bedrooms. In comparison, the average number of people per household
was listed at 3.48. Based on this data, in terms of core housing need, suitable housing
is not a significant factor for at least three-quarters of the municipal Aboriginal
population.

Affordable housing

According to Bryant, “The Federation of Canadian Municipalities reported that in
1996, 43% of households across Canada spent more than 30% of their income on rent.
That same year, over 21% of Canadian households spent more than 50% of their
income on rent, an increase of 43% since 1991” (2003, 53). Our survey indicated that
financial issues restricted individuals from obtaining suitable housing. In all, 57.1% of
survey participants cited low personal or family income as the main barrier. Last year
70.4% of our sample earned a household income of less than $30,999 or a gross
monthly average of $2,583. After subtracting 15% for federal income tax and other
deductions and an additional 10% for the equivalent provincial deductions, the
monthly net income for the selected sample is estimated at $1,937.25. After
subtracting an additional $100 for heat and electricity bills, the monthly net income
drops to $1,837.25.

According to CMHC criteria, the maximum allowable expense for rent (using the
above deduction calculations) is $551.18, just above the mean rent of $550/month
currently being spent. The municipal and property taxes that urban Aboriginal
populations are required to pay are not factored into this expense limit, nor is existing
debt load. Based on this broad calculation, Aboriginal households in Lethbridge
generally spend more than 30% of their monthly income on rent and utility payments.
The amount of money currently being spent to service debt further exacerbates this
issue. Almost 70% of the respondents indicated that they currently pay more than
$300/month to service their debt load, 35.3% of whom spend over $700/month. The
sources of debt include student loan payments (45.9%); credit card debt (51.6%);
personal loans (29.5%); and personal lines of credit (27.9%). These are all revolving
sources of debt with (in most cases) challenging interest rates attached.
However, estimating monthly expenditures on rent or mortgage is problematic as municipal housing and rental costs continue to rise due to a regional housing-construction boom. In the one-year period from October 2005 to 2006 the average cost of a house in Lethbridge rose 28.9% from $210,086 to $270,891 (CMHC 2006). At the end of October 2006, preliminary housing starts for single-detached homes had increased 74.5% over 2005 with a total of 89 single-detached and multiple-family homes started. This increase came after a 1.3% decline in housing starts from January to October 2006, during which time eight fewer homes were being built compared to 625 homes raised the previous year (CMHC 2006). Despite the seemingly impressive numbers of new homes being built, rental vacancy rates continued to drop. This results in fewer accommodations available for rent which inevitably results in rent competition. During this period of corresponding population growth and positive housing starts, the vacancy rate in Lethbridge dropped from 3.4% to 2.7% from 2004 to 2005 (CMHC 2005, 3). The current vacancy rate hovers around 0.2 %, suggesting that new construction has failed to meet regional demand. The average monthly cost for an apartment in 2004 was $601, well above CMHC’s maximum allowable expense for rent of $551.18 based on our data.

With average housing prices in Lethbridge listed at approximately $270,000 a family would need a household income of approximately $84,119 to enter the housing market based on a 7% mortgage, no debt, and a $13,500 (5%) down payment. Using the CMHC mortgage qualifier calculator and the collected data showing that the

<table>
<thead>
<tr>
<th>Number</th>
<th>Per cent (%)</th>
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<tbody>
<tr>
<td>$299 or less</td>
<td>46</td>
</tr>
<tr>
<td>$300 to $449 per month</td>
<td>46</td>
</tr>
<tr>
<td>$450 to $549 per month</td>
<td>36</td>
</tr>
<tr>
<td>$550 to $649 per month</td>
<td>58</td>
</tr>
<tr>
<td>$650 to $750 per month</td>
<td>46</td>
</tr>
<tr>
<td>$751 to $850 per month</td>
<td>26</td>
</tr>
<tr>
<td>$851 to $950 per month</td>
<td>8</td>
</tr>
<tr>
<td>$951 to $1050 per month</td>
<td>10</td>
</tr>
<tr>
<td>$1,151 to $1,250 per month</td>
<td>6</td>
</tr>
<tr>
<td>$1,251 to $1,350 per month</td>
<td>2</td>
</tr>
</tbody>
</table>

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4. The CMHC listed 3,049 apartment rental units in Lethbridge in total with no vacancies for the 182 bachelor apartments, 20 of 1,027 one-bedroom apartments vacant and 57 of 1,762 two-bedroom apartments available. The recent vacancy rate statistics were provided to the author by Diane Randell, Community Development officer with the City of Lethbridge.
5. Statistics for home rentals were unavailable.
majority of Aboriginal people make an annual household salary under $30,999, an individual putting down $5,000 combined with $1,200 property taxes and monthly heating bills would be able to afford a home that costs approximately $100,000 (25-year amortization period). This, of course, does not take into account monthly debt payments for any outstanding loans or credit card balances. As of 25 March 2007, according to the Multiple Listings Service (MLS), the three lowest priced homes in Lethbridge were listed at $89,000 (north), $99,000 (south), and $104,900 (north).6 The next lowest priced property was $135,000 (south). Accordingly, with the exception of the first two properties, most study participants are not financially capable of entering the Lethbridge housing market as home buyers.

Estimate of Yearly Household Income

<table>
<thead>
<tr>
<th>Number</th>
<th>Per cent (%)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than $7,000</td>
<td>32</td>
</tr>
<tr>
<td>$7,000-$10,999</td>
<td>20</td>
</tr>
<tr>
<td>$11,000-$15,999</td>
<td>11</td>
</tr>
<tr>
<td>$16,000-$19,999</td>
<td>24</td>
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<tr>
<td>$20,000-$25,999</td>
<td>30</td>
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<tr>
<td>$26,000-$29,999</td>
<td>40</td>
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<tr>
<td>$30,000-$35,999</td>
<td>18</td>
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<td>$36,000-$40,999</td>
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<td>$41,000-$45,999</td>
<td>16</td>
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<tr>
<td>$46,000-$49,999</td>
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<tr>
<td>$50,000 &amp; greater</td>
<td>18</td>
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</tbody>
</table>

These data suggest that Aboriginal people in Lethbridge are in core housing need in terms of: (1) adequate housing—their homes are in need of either major repairs or proper servicing; and (2) affordable housing—they pay in excess of 30% of their monthly household income on rent and utilities. As for suitable housing, this is the one category in which Aboriginal people are not facing core housing need. Of course, this is a general statement as there are families currently occupying homes that have a substandard number of bedrooms in relation to the number of occupants. Statistically, however, suitable housing appears to either meet or exceed the National Occupancy Standard. But according to the CMHC, and based on the above analysis, Aboriginal households in Lethbridge generally fail to meet two of the three listed criteria. Accordingly, Aboriginal people in Lethbridge are considered to be in core housing need.

With average housing prices in Lethbridge listed at approximately $270,000 a family would need a household income of approximately $84,119 to enter the housing market based on a 7% mortgage, no debt, and a $13,500 (5%) down payment.

6. Manufactured homes were not included in this assessment, nor were moveable homes located in municipal residential trailer parks.
How Do Landlords View Aboriginal Renters?

Sixty-one landlords were contacted for this survey and 38 chose to participate in an interview. Many of the landlords we interviewed spoke frankly about their experience renting to Aboriginal people. Their responses have been separated into positive, negative, and indifferent categories below.

**Positive**

“I’ve had the same tenants for the past seven years, a Native family. I never had an issue or problem at all. Unfortunately I’ve had to sell the home and they are moving at the end of this month. I’d rent to anyone again.” - Landlord, single-detached home, south side

“My experience has been positive. I would rent to other Native people because I’ve had no problems. My tenants seem to be conscientious, mindful people.” - Landlord, apartment and detached house, west side

“My experience has shown no problems. The family and their kids are always a pleasure, very nice little family. Take good care of their home, yard always looks good too. I am lenient with the rent at times but they’ve always paid in full.” - Landlord, single-detached house, west side

**Negative**

“High turnover and evictions and damage as a result of many people living in a small unit.” - Landlord, duplex, north side

“I’ve had a bad experience with noise complaints and parties with some of the students. I now require abstainers and will only rent to those with at least two references.” - Landlord, detached house, west side

When referring to renting to Aboriginal people, one landlord indicated s/he had rented to “quite a few” resulting in “mostly all bad experiences” due to being “late on rent” and “one place so unkempt it should be condemned”. This individual confided to having had “no positive experiences” renting to Aboriginal people. - Landlord, apartment, north end

“Too many evictions, damage to property in the past. I lost too much money to recover the costs of the mortgage.” However, despite the bad experience this individual would “consider a young professional or working family”. - Landlord, detached house, west side

**Indifferent**

“Mainly rent to Aboriginal people due to location on 13th St. North. There is a high concentration of Native people who reside here, and I’ve had good and bad experiences.” - Landlord, 4-plex, north side
Of the 38 individuals who responded, six landlords (15.7%) agreed to share notice of vacancies with local agencies as rental options for their clients; 24 (63%) refused; four (11%) indicated that they would consider it; and four (11%) chose not to respond. Interestingly, of the three landlords listed above who spoke positively about renting to Aboriginal people, none accepted the invitation to include a listing of their vacancies with any rental agency servicing Aboriginal clients.

### Reasons for not Renting to Aboriginal People

<table>
<thead>
<tr>
<th>Reason Cited</th>
<th>Times Cited</th>
</tr>
</thead>
<tbody>
<tr>
<td>Late/non-payment of rent</td>
<td>17</td>
</tr>
<tr>
<td>Damages to premises</td>
<td>16</td>
</tr>
<tr>
<td>Regularity of notices (evictions)</td>
<td>14</td>
</tr>
<tr>
<td>Noise complaints</td>
<td>12</td>
</tr>
<tr>
<td>Dispute with neighbours</td>
<td>10</td>
</tr>
<tr>
<td>Premises unkempt</td>
<td>10</td>
</tr>
<tr>
<td>Police involvement</td>
<td>9</td>
</tr>
<tr>
<td>Overcrowding</td>
<td>8</td>
</tr>
<tr>
<td>Requests for maintenance</td>
<td>4</td>
</tr>
<tr>
<td>Domestic violence</td>
<td>2</td>
</tr>
<tr>
<td>Tough to communicate</td>
<td>1</td>
</tr>
</tbody>
</table>

Many of the abovementioned complaints are common to renters irrespective of ethnic milieu. To be fair, a handful of landlords who were interviewed suggested that they had positive and negative experiences with renters of all cultural backgrounds. The interviews indicated specifically that the presence of Aboriginal tenants resulted in noise complaints that were related to children playing as opposed to wild parties and late nights. There was also a sense that single-parent families were increasingly blacklisted due to the perceived inability of one parent to work and control allegedly unruly behaviour in his or her children. Based on this commentary it appears that at least some landlords are evaluating potential Aboriginal renters on the basis of specific stereotypes. If this commentary is correct, this could prove to be a challenging barrier for hopeful Aboriginal tenants to overcome as our research shows that 35% of respondents were in a married household with children and 29% were in single-parent households.

Many of the landlords interviewed consider family size and the number of young children as risk factors. Most were concerned that when you rent to an Aboriginal tenant, you rent to the whole family. Our survey further indicated that 6.5% of respondents were members of multi-family households, while 5.2% identified as being part of a multi-generational home with an average of 3.48 persons per household, up from an average of three persons in 1997 (Barsh 1997, 210). From a landlord perspective, more people inhabiting a rental property increases the risk of property damage and potentially more noise complaints related to children.
Although domestic violence was cited only two times by landlords as reason to avoid renting to Aboriginal individuals, our survey indicated that more than 10% of respondents were in their present housing situation due to domestic violence, while 13% refused to answer the question. Based on the fact that the number of participants who responded evasively to the inquiry was even greater than those who did so positively, it would seem reasonable to assume that at least some of them were in their present housing situations as a direct result of domestic violence. This increases the potential for total respondents in this situation to be as high as (or higher than) 20%. Landlords also expressed concern about tenants’ inability to pay rent as a result of lack of employment and expressed fear of renting to students, the latter of which made up 29.7% of our sample. The survey showed that 52% of respondents were employed, while 25% were currently unemployed.

This employment response rate of nearly one-quarter unemployment is high considering that from 2001 to 2005 off-reserve Aboriginal unemployment rates dropped from 16.7 to 13.6% (Statistics Canada 2005). A robust provincial economy based largely on resource extraction (i.e. oil, natural gas, tar sands) has, in part, aided in improving the provincial Aboriginal employment levels. However, southern Alberta, and in particular the Lethbridge region, is lacking the number of provincial resource extraction companies in comparison to other regions of the province, resulting in limited levels of regional Aboriginal employment. Therefore, at-risk populations, such as Aboriginal students and families in Lethbridge, are much more likely to be on fixed incomes, ranging from social assistance and student loans to band sponsorship and the Canada pension. Most landlords interviewed were unwilling to take a chance on such tenants, especially in what has become an increasingly competitive rental market in recent years.

The reader should keep these data in mind that when asked to comment directly on their rental experiences, 63.8% of Aboriginal respondents indicated that they had faced discrimination when seeking housing or that they had experienced difficulty securing housing; 11% chose not to answer this question. Tenants in the city’s north end (61%) were more likely than tenants on the west side (31%) or the south side (29%) to experience discrimination or racism. However, the majority of Lethbridge’s Aboriginal population lives in the north end for reasons ranging from an inability to afford rental properties to housing availability. One might infer from these data that landlords who deal daily with potential tenants have consciously or otherwise discerned these trends and are mindful of Aboriginal housing needs, only to treat applicants tersely recognizing that they have few options available to them in town. Aboriginal people in Lethbridge represent a susceptible population to those landlords who may choose to exploit this vulnerable group.

This treatment may account for the significant level of municipal Aboriginal transiency. The data collected indicates that most of the respondents enter their new rental properties with the intention of leaving. As an example, 15% of respondents indicated that they chose to rent rather than consider purchasing because they want the
flexibility associated with moving quickly. Further, 72% of respondents have moved at least once while living in Lethbridge, of whom 44% moved upwards of three times. In comparison, 20% of respondents lived in Lethbridge for less than one year and 31% lived in the city between two and five years. Clearly, Aboriginal people regularly relocate to various sectors of the city in response to what was described by participants as a frequently hostile urban environment. This environment also resulted in respondents making regular visits to the reserve to visit family. Last year alone, 55% of respondents indicated that they traveled to either the Kainai or Piikuni reserves at least 10 times, while more than 80% estimated that they visit one of the surrounding reserve communities each year.

Students, for instance, are a subgroup that is both transient and faces tremendous obstacles such as a lack of educational or vocational opportunities which leaves it at a disadvantage in the community as compared to the subgroup’s non-Aboriginal neighbours. Fewer than half of all students surveyed said they had lived in Lethbridge less than three years, although 60% indicated that they had moved two to five times during that same time period. The nature of the school year (eight months) combined with the need to seek summer employment outside of the city often means that students live an inherently transient lifestyle. Our survey indicates that 16.7% of respondents rented their current space knowing that they will be moving, while 35.7% choose to rent because they want flexibility in moving. According to 57% of those surveyed, low income was cited as a significant barrier to finding rental housing, while 17% identified prejudice as an obstacle.

**DISCUSSION**

Aboriginal people in Lethbridge are in core housing need. The data collected from our survey indicates that, in comparison to the mainstream population, Aboriginal people in Lethbridge are dealing with unique issues that affect their ability to secure adequate and affordable housing. Moreover, Aboriginal people are aware of their situation. Perhaps most telling was the statistic of our survey which indicated that 53.6% of respondents ‘strongly agreed’, while an additional 39.1% ‘agreed’ that their family would benefit from improved housing. Similar to Winnipeg and Saskatoon, for instance, Lethbridge is slowly beginning to see a socio-economically deprived sector becoming home to a growing urban Aboriginal population. Known as ‘Bannock Row’, the city’s north end houses nearly half of the Lethbridge Aboriginal population. This is due, in part, to the low rent costs directly related to older homes, which at times are substandard and not properly maintained by landlords.

As Aboriginal people seek out housing they increasingly have to contend with discrimination from landlords who arguably understand the tenuous position of the applicants seeking accommodations. In an environment of rent competition combined with a general city aesthetic that at the very least accepts prejudice against ‘Indians’, Aboriginal people are increasingly forced to accept discrimination in order to secure affordable housing. This may not be necessarily adequate housing, but it is a roof over one’s head. Fuelling the north end’s growth is high Aboriginal unemployment and a lack of adequate jobs, high transiency rates, and high debt load servicing, which limits a person’s ability to pay for adequate housing. The urban Aboriginal population is slowly becoming ghettoized within Lethbridge. It is important to ask: What potential effects (e.g. financial, cultural) could result from these trends?
Issues that were tangentially linked to poor housing in our research included, among others:

- children, living in multi-generational homes where parents are forced to care for grandparents, are often ignored, and as a result their parents are unaware of what the children are involved in;
- overcrowding results in increased contact with the regional police, construed locally as nuisance calls;
- transiency creates the potential for poor educational outcomes for children forced to relocate multiple times with their families due to poor housing conditions; and,
- physical marginalization from Lethbridge society can have a negative psychological affect.

There are obvious policy ramifications stemming from these issues, however, a clear role identification as it relates to the distribution of responsibility for policy development is lacking. In order to generate the required funding to improve Aboriginal housing, there is a need to identify when tax base allocations will be implemented and how the money will be distributed. Perhaps more importantly, any policy developed needs to embrace the idea of inclusiveness or, more specifically, to ensure that the voices of those most in need are heard during the policy formulation process. Such an approach results in balance and equilibrium within the system, which, arguably, is the key to healthy communities.

A sense of permanency in urban environments has nevertheless developed among the Aboriginal population. We are witnessing the beginning of the third generation of urban Aboriginal residents in the city meaning that in many cases grandchildren currently being raised in Lethbridge are following in the footsteps of their grandparents, who themselves were raised in town. The Aboriginal population is younger and growing more rapidly than the non-Native population in Lethbridge due, in part, to both high birth and fertility rates and urban migration from the surrounding reserves. The ensuing need for rental accommodations becomes problematic due to the fact that the Lethbridge rental vacancy rate also continues to drop resulting in rent competition. As a result, increasingly, the Aboriginal population will be forced out of contention for rental units as landlords choose to rent to non-Aboriginal families.

Similar to other Lethbridge residents, Aboriginal people seek safe neighbourhoods that are close to good schools and the required amenities and they also aspire to home ownership. This was made quite clear by the respondents even if they at the same time acknowledged the socio-economic barriers that keep them and their friends and family members from purchasing their own homes. The resulting lack of stable employment combined with skyrocketing housing prices in Lethbridge are leaving those Aboriginal individuals who hope to purchase their own home in the wake. Many of the study participants attempted to buck these trends and applied fruitlessly in most cases to qualify for a mortgage in an attempt to become homeowners. Our research found only 22 Aboriginal homeowners (7%) and an additional 106 individuals (36%) who attempted to but were unsuccessful at securing a mortgage.
CONCLUSION

Planning is required to improve the existing housing situation in Lethbridge. In this contemporary period, in which more than half of all Aboriginal people nationally live in an urban environment, policy makers need to remain cognizant that city tax dollars are needed to deal with this and related issues. In this study, as many respondents indicated, the urban land base is simply a traditional territory covered in concrete that still retains its power and remains a site that Aboriginal people desire to occupy. This suggests that urban Aboriginal populations are here to stay. Added to this is the fact that urban Aboriginal populations fall into what has been described as a policy vacuum characterized by variability in policy formulation, overlap and gaps in policy areas in different cities, and a mismatch between policy areas and community needs of urban Aboriginal peoples (Hanselmann 2001). In sum, federal and provincial funding is limited for urban Aboriginal peoples. In anticipation of deteriorating conditions and diminishing funding for what is a young and growing urban Aboriginal population it becomes clear that the Lethbridge City Council must develop reflective and responsive municipal policies to ensure the well-being of not only Aboriginal people but all municipal residents.
APPENDIX A

Housing Needs Assessment

The information collected during this survey is done so in accordance with the Freedom of Information and Protection of Privacy Act (FOIP) and any other privacy laws and all data collected is shared for statistical purposes only.

PART A : Family Information

1. Age: ______

2. Male: ☐ Female: ☐

3. What is your cultural/ethnic affiliation?
   First Nation (Status): ☐  Inuit: ☐
   First Nation (Non-Status): ☐  Métis: ☐

4. Please list the languages that you speak:

5. What language(s) is spoken at home?

6. Are you currently:
   A Student: ☐
   Employed: ☐
   Unemployed: ☐

7. Please indicate which of the following categories best represent your current situation (choose more than one if applicable):
   Single: ☐  Married with children: ☐
   Single Parent: ☐  Married with no children: ☐
   Multi-family: ☐  Multi-generational: ☐

8. How many bedrooms do you have in your home/apartment?
   None: ☐  Three: ☐
   One: ☐  Four: ☐
   Two: ☐  Five: ☐
9. Please fill out the following table (with person #1 being you). This will provide us with a profile of the people living in your home.

<table>
<thead>
<tr>
<th>Person #1</th>
<th>Relationship to Person #1 (spouse, son, daughter, etc.)</th>
<th>Age</th>
<th>Occupation</th>
<th>Highest Level of Education (see categories below)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
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</table>

1 - Grade School (1-8)
2 - High School (9-12)
3 - Technical/business school/vocational school (diploma, certificate, trade certificate, etc.)
4 - University
5 - University post-graduate
6 - Other (please specify)

PART B: Where You Live

10. How long have you lived in Lethbridge in total (over different years)?
    Less than 1 year: □  6-9 years: □
    1 year: □  10-15 years: □
    2-3 years: □  More than 16 years: □

11. Where do you currently live?
    North Lethbridge: □  West Lethbridge: □
    South Lethbridge: □  Regional Town: □
    Rural: □  Combined Reserve/City: □
12. Why did you choose the housing you currently live in? Please choose all the reasons that apply to you from the list:
   - Close to school: ☐  
   - Chose first available/appropriate housing unit: ☐  
   - Close to shopping: ☐  
   - Moved to city for work: ☐  
   - Close to work: ☐  
   - Moved to city for access to health services: ☐  
   - Close to good bus route: ☐  
   - Moved to city for different opportunities: ☐  
   - Close to services for children or dependents: ☐  
   - Other (please list in the space provided): ☐  
   - Affordable: ☐

13. Select the option that best represents your current housing situation:
   - Apartment: ☐  
   - Single-detached House: ☐  
   - Row or townhouse: ☐  
   - Duplex: ☐  
   - Condominium: ☐  
   - Rooming house: ☐  
   - Other: ☐

14. If you are having housing issues, please categorize what they are below. Choose all that apply.
   - Rent too expensive: ☐  
   - Heat and/or electricity too expensive: ☐  
   - Landlord uncooperative: ☐  
   - Neighbourhood not desirable: ☐  
   - Transportation difficult: ☐  
   - Crowded: ☐  
   - Housing doesn’t suit needs: ☐  
   - Other (please list in the space provided): ☐

15. Are you planning on moving in the future? ☐ Yes ☐ No

16. If you answered yes, when do you anticipate moving?

17. List the number of times you have moved during your time in Lethbridge?
   - 1: ☐
   - 2: ☐
   - 3: ☐
   - 4: ☐
   - 5 or more: ☐

18. How did you find your current home or apartment?
   - Home Finders: ☐  
   - Internet: ☐  
   - Lethbridge Herald: ☐  
   - Other (identify): ☐  
   - Friends/family: ☐
19. How would you describe your relations with your non-Aboriginal neighbors?
Frequent and sociable: ❑
Seldom and Difficult: ❑
Don’t really care: ❑

20. Identify who you have Housing Contracts/Agreements with:
Treaty 7 Housing Authority: ❑
Lethbridge Housing Authority: ❑
Other (identify): ❑

21. Your home/apartment needs to be configured to meet the needs of:
A Family: ❑
Seniors/elders: ❑
Family w/ special needs: ❑
Student(s): ❑

22. During the last year how often have you visited a reserve community?
Never: ❑
6-9: ❑
1-2: ❑
More than 10: ❑
3-5: ❑

23. How often do you visit your home community each year if it is not Lethbridge?
Never: ❑
1-2: ❑
3-5: ❑

PART C: Housing Wants and Needs

24. If you rent, why?
Short-term stay (less than a year): ❑
Want flexibility of being able to move when I want: ❑
Don’t want the responsibilities of home ownership: ❑
Can’t afford to buy the type of home I want: ❑
Unable to obtain a mortgage: ❑
Feel uncomfortable dealing with the banks: ❑
Other: ❑

25. If you own a home, are you satisfied?
Yes ❑ No ❑

26. If you answered no, why not (choose more than one if applicable)?
Too small: ❑
Poor condition (not maintained): ❑
Not close to shopping or other services: ❑
Not close to work: ❑
Not close to university, college, etc.: ❑
Not close to schools: ❑
Not close to public transportation: ❑
Not close to family/friends: ❑
Neighbourhood unsafe: ❑
No cultural diversity: ❑
Other: ❑
27. In your opinion, what is the main barrier in obtaining suitable housing?
- Low personal / family income: ☐
- Limited availability of housing: ☐
- Difficulty in finding a suitable location: ☐
- Growing family or current family size: ☐
- Prejudice and discrimination: ☐

28. If there were a program to help you buy a home, would you be interested in learning about it?
- Yes: ☐
- No: ☐

29. Would an information session (or sessions) that explains the process of buying a home be of interest to you? (benefits of home ownership, responsibilities of home ownership, how mortgages work, managing your finances, etc.)
- Yes: ☐
- No: ☐

30. If you were buying a home, please indicate your top three choices of the type of home you would like. For example, put the number “1” beside your first choice, number “2” beside your second choice, and a number “3” beside your third choice.
- Single House
- Duplex
- Townhouse-style condominium
- Apartment-style condominium

(a) If you require a wheelchair accessible home, please check this box: ☐

31. How many bedrooms do you need?
- One: ☐
- Two: ☐
- Three: ☐
- More than 3: ☐

32. If you were buying a home, please indicate what you feel to be the most important to you by indicating your top three choices. For example, put the number “1” beside your first choice, number “2” beside your second choice, and a number “3” beside your third choice.
- Safe neighborhood
- Close to work
- Close to university, college, etc.
- Close to public transportation
- Safe neighborhood
- Close to shopping or other services
- Close to schools
- Close to family / friends
- Cultural Diversity
- Other

33. In your home do you have (circle your answer):
- A functional washing machine: Yes No
- A functional refrigerator: Yes No
- A cooling system: Yes No
- An adequate hot water system: Yes No
- Adequate dry food storage area: Yes No
Kitchen facilities present: Yes  No
Adequate bathroom facilities: Yes  No
An adequate power supply: Yes  No
Connection to the sewage system: Yes  No

34. Describe the current condition of your home:
   Regular maintenance required: 
   Minor repairs needed: 
   Major repairs needed: 

PART D: Financial Information

35. Please identify your sources of income:
   Employment Insurance:  
   Disability Pension:  
   EI - Maternity Leave:  
   Band sponsorship (students):  
   EI - Disability:  
   Student bursary/loan:  
   Social Assistance:  
   Other pension:  
   Old Age:  
   Child Tax Credit:  
   Worker’s Compensation:  
   GST:  
   Veteran’s Allowance:  
   Other:  
   Canada Pension Plan:  

36. How long have you been working at your current job?
   6 months or less  
   5-6 years  
   6 months-1 year  
   7-8 years  
   1-2 years  
   9-10 Years  
   3-4 years  
   Eleven years or more  

37. Please estimate how much money your household makes in a year?
   Less than $7000  
   $31000 - $35000  
   $7000 - $10000  
   $36000 - $40000  
   $11000 - 15000  
   $41000 - $45000  
   $16000 - $20000  
   $46000 - $50000  
   $20000 - $25000  
   More than $50000  
   $26000 - $30000  

38. How much do you currently spend for your rent/mortgage?
   Less than $300:  
   $851-$950:  
   $300-$450:  
   $951-$1050:  
   $450-$550:  
   $1051-$1150:  
   $550-$650:  
   $1151-$1250:  
   $650-$750:  
   $1251-$1350:  
   $751-$850:  
   More than $1350:  

24  APPENDIX
39. What type of employment?

<table>
<thead>
<tr>
<th>Person A</th>
<th>Person B</th>
<th>Person C</th>
</tr>
</thead>
<tbody>
<tr>
<td>Full-time</td>
<td>Full-time</td>
<td>Full-time</td>
</tr>
<tr>
<td>Part-time</td>
<td>Part-time</td>
<td>Part-time</td>
</tr>
<tr>
<td>Seasonal</td>
<td>Seasonal</td>
<td>Seasonal</td>
</tr>
<tr>
<td>Not employed</td>
<td>Not employed</td>
<td>Not employed</td>
</tr>
<tr>
<td>Other: _______</td>
<td>Other: _______</td>
<td>Other: _______</td>
</tr>
</tbody>
</table>

Person D

Full-time
Part-time
Seasonal
Not employed
Other: _____________

40. What kinds of assets do you have?

- Home
- Land
- Personal property (car, recreational vehicle, etc.)
- Savings Account or Chequing Account
- Investments (RRSPs, stocks, bonds, GICs, mutual funds)
- None
- Other

41. What kind of debts do you have?

- Car loan / lease
- Student loan
- Credit cards
- Personal loan
- Personal line of credit
- Other

42. Listing all of your debts together (not including your rent and/or mortgage payments), what is your total monthly debt payment?

- Less than $100
- $100 to $300
- $300 to $500
- $500 to $700
- Over $700

43. In terms of trying to find housing, have you experienced racism and/or discrimination? Yes  No

44. If you chose yes to the above question, and you feel comfortable doing so, would you please elaborate?
45. Is your current housing situation a result of domestic violence?
   Yes: ☐
   No: ☐
   Choose not to answer: ☐

46. If you chose yes to the above question, and you feel comfortable doing so, would you please elaborate?

PART E

47. You and your family would benefit from an improved housing situation?
   Strongly Agree ☐ Agree ☐ Disagree ☐ Strongly Disagree ☐

48. When were the last known repairs and/or maintenance conducted on your residence?
   Less than 3 months ☐ 3-5 Months ☐ 6-11 Months ☐ 12-24 Months ☐ More than 24 Months ☐

49. What current barriers, in your opinion, are preventing you from acquiring long-term sustainable housing or owning your own home?

___________________________________________________________________________________________
___________________________________________________________________________________________
___________________________________________________________________________________________

50. What would you change?

___________________________________________________________________________________________
___________________________________________________________________________________________

51. What educational seminars would you be interested in attending (free of charge)?
   Home Repairs ☐ Budgeting ☐ Lenders and Mortgages ☐ Rental Agreements ☐
   Real Estate ☐ Communication ☐ Conflict Resolution ☐ Mediation Alternatives ☐

52. Additional Comments:

___________________________________________________________________________________________
___________________________________________________________________________________________

Thank you for spending the time to share information regarding your housing situation.
Landlord Telephone Survey

When contacting landlords for this survey, identify yourself as a representative of AHIAS. Solicit informed consent from the subject (landlord) in order to complete the following survey.

Informed Consent  Yes  No

1. What section of the City of Lethbridge are you located at:  North  South  West

2. How many rental properties do you own/manage? ________________

3. What type of properties do you have?
   - Apartment
   - Row/Townhouse
   - Condominium
   - Single-detached House
   - Duplex
   - Rooming House
   - Suite
   - Other: ___________________

4. How many tenants have you had in the past 5 years? ___________

5. Have you rented to Aboriginal people in the past 5 years?  Yes  No

6. If yes, describe your experience:

7. When renting to Aboriginal people, have you had issues with any of the following?
   - Maintenance Requests
   - Issuance of Notices
   - Rent Payments (late)
   - Neighbour Disputes
   - Damages
   - Overcrowding
   - Noise Violations
   - Unkempt premises
   - Domestic Violence
   - Police Involvement
   - Communication
   - Other: ______________

8. What positive outcomes have you experienced in renting to Aboriginal people?

9. Would you be interested in sharing your vacancies with our organization for rental options for our clients? Yes  No

Thank you for taking the time to complete this survey.
Consent Agreement

Name: ___________________________________
Address: ________________________________________________

I understand that this survey is to assist the Aboriginal Housing in Action Society to collect the data required to develop a program aimed at designing affordable housing for Aboriginal people in Lethbridge.

I agree to allow this information to be used for the Aboriginal Housing in Action Society Housing Needs Assessment. I understand that participants' names are confidential and will not be identified in any way.

I hereby give my signed consent.

____________________________________
Signature

_______________________
Date


Dr. Yale Belanger is an assistant professor of Native American Studies at the University of Lethbridge where he divides his time as the department’s history and politics specialist, while also teaching in the First Nations Governance Program in the Management Department. His research focuses on Aboriginal political and economic development in Canada with an emphasis on Native political organizations and Aboriginal gaming and casino development. He is the author of *Gambling with the Future: The Evolution of Aboriginal Gaming in Canada* (Purich Publishing, 2006).
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